

Decision Notice

Decision 160/2018 Mr Colin Kerr and Dumfries and Galloway Health Board

Correspondence

Reference No: 201800879

Decision Date: 12 October 2018



Scottish Information
Commissioner

Summary

NHS Dumfries and Galloway was asked about any letters from the requester that contained "threatening language". NHS Dumfries and Galloway refused to confirm or deny whether it held the information. At review, NHS Dumfries and Galloway stated that certain information was not recorded. During the Commissioner's investigation NHS Dumfries and Galloway replied again to the requester that it held no information of the sort he had requested.

The Commissioner found that NHS Dumfries and Galloway had failed to respond to the request in accordance with Part 1 of FOISA, but did not require it to take any action as a new response and apology had already been issued to the requester.

Relevant statutory provisions

Freedom of Information (Scotland) Act 2002 (FOISA) sections 1(1) and (4) (General entitlement); 17(1) (Notice that information is not held)

The full text of each of the statutory provisions cited above is reproduced in Appendix 1 to this decision. The Appendix forms part of this decision.

Background

1. On 12 March 2018, Mr Kerr made a request for information to Dumfries and Galloway Health Board (NHS Dumfries and Galloway). He requested details of any correspondence from him that contained "threatening language", and, if so, how many pieces. He also asked for the dates of such correspondence and whether the correspondence was recorded/reported at the time of receipt as containing threatening language. Mr Kerr made it clear that he was not asking for any copies of the correspondence.
2. NHS Dumfries and Galloway responded on 4 April 2018 and refused to confirm or deny whether it held the information requested. It informed Mr Kerr that it was applying section 18(1) of FOISA with section 38(1)(b) (Personal information).
3. On 6 April 2018, Mr Kerr wrote to NHS Dumfries and Galloway requesting a review of its decision on the basis that there was no public interest in refusing to confirm whether the requested information existed or was held. Mr Kerr also questioned whether section 38 had been correctly applied as he disputed that it was his personal data he was seeking. Mr Kerr said he believed section 17 of FOISA should have been cited in the initial response because no information was held.
4. NHS Dumfries and Galloway notified Mr Kerr of the outcome of its review on 4 May 2018. It explained that it had applied section 38(1)(b) as the statistics he had asked for relate to letters he had sent. It confirmed that it does not have the option to categorise correspondence on its logging database as being malicious, aggressive or threatening; therefore, it was unable to provide any of the information covered by his request.
5. On 24 May 2018, Mr Kerr applied to the Commissioner for a decision in terms of section 47(1) of FOISA. Mr Kerr was dissatisfied with the outcome of NHS Dumfries and Galloway's review because it had not stated whether it held the information he had requested or

provided the information (if held). Mr Kerr argued that section 38 had been wrongly applied, believing that NHS Dumfries and Galloway did not hold the information he had requested.

Investigation

6. The application was accepted as valid. The Commissioner confirmed that Mr Kerr made a request for information to a Scottish public authority and asked the authority to review its response to that request before applying to him for a decision.
7. Section 49(3)(a) of FOISA requires the Commissioner to give public authorities an opportunity to provide comments on an application. NHS Dumfries and Galloway was invited to comment on this application and answer specific questions including justifying its reliance on any provisions of FOISA it considered applicable to the information requested.
8. NHS Dumfries and Galloway responded on 12 September 2018. It stated that it should have overturned section 18 at review and should have cited section 17 (Notice that information is not held) as it did not hold any copies of letters where they had been logged, reported or recorded as containing threatening language. NHS Dumfries and Galloway offered to apologise to Mr Kerr and to provide a new response which reflected this position.
9. On 28 September 2018, NHS Dumfries and Galloway wrote to Mr Kerr, issuing a new response to his request for review. In terms of on section 17(1) of FOISA, it gave notice that it did not hold any information and apologised for the previous error.
10. Mr Kerr confirmed on 1 October 2018 that he had received this new review from NHS Dumfries and Galloway. He asked the Commissioner to issue a decision for his application. He re-iterated that his request should have received a response in terms of section 17 of FOISA.

Commissioner's analysis and findings

11. In coming to a decision on this matter, the Commissioner considered all the relevant submissions, or parts of submissions, made to him by both Mr Kerr and NHS Dumfries and Galloway. He is satisfied that no matter of relevance has been overlooked.

Section 17(1) - Notice that information is not held

12. In terms of section 1(4) of FOISA, the information to be provided in response to a request under section 1(1) is that falling within the scope of the request and held by the authority at the time the request is received. This is subject to qualifications, but these are not applicable here. If no such information is held by the authority, section 17(1) of FOISA requires the authority to give the applicant notice in writing to that effect.
13. NHS Dumfries and Galloway stated that it held no information falling within the scope of Mr Kerr's request and explained how it had established this.
14. There seems now to be no dispute between authority and applicant as to whether recorded information was held that fell within the terms of the request.
15. The Commissioner finds that NHS Dumfries and Galloway failed to comply fully with Part 1 of FOISA in responding to Mr Kerr's request. NHS Dumfries and Galloway failed to give notice to Mr Kerr in line with section 17(1) that it did not hold the information he had asked for. In its review response of 4 May 2018, NHS Dumfries and Galloway correctly explained that it does

not have the option to categorise correspondence on the mail logging databases as being malicious and therefore was unable to provide the information. However, it made reference to section 38(1)(b) of FOISA, which relates to third party personal data, and indicated that section 17 of FOISA was not relevant.

16. As Mr Kerr has now received a revised response from NHS Dumfries and Galloway (clearly citing section 17 of FOISA) and an apology, the Commissioner does not require NHS Dumfries and Galloway to take any further action in response to Mr Kerr's application.

Decision

The Commissioner finds that Dumfries and Galloway Health Board (NHS Dumfries and Galloway) failed to comply with Part 1 of the Freedom of Information (Scotland) Act 2002 (FOISA) in responding to the information request made by Mr Kerr.

NHS Dumfries and Galloway failed to give notice that it did not hold the information, as required by section 17(1).

Given that it did not hold the information at the time of the request, and Mr Kerr has now been informed of this, the Commissioner does not require NHS Dumfries and Galloway to take any further action in response to Mr Kerr's application.

Appeal

Should either Mr Kerr or NHS Dumfries and Galloway wish to appeal against this decision, they have the right to appeal to the Court of Session on a point of law only. Any such appeal must be made within 42 days after the date of intimation of this decision.

Margaret Keyse
Head of Enforcement

12 October 2018

Appendix 1: Relevant statutory provisions

Freedom of Information (Scotland) Act 2002

1 General entitlement

- (1) A person who requests information from a Scottish public authority which holds it is entitled to be given it by the authority.

...

- (4) The information to be given by the authority is that held by it at the time the request is received, except that, subject to subsection (5), any amendment or deletion which would have been made, regardless of the receipt of the request, between that time and the time it gives the information may be made before the information is given.

...

17 Notice that information is not held

- (1) Where-

- (a) a Scottish public authority receives a request which would require it either-

- (i) to comply with section 1(1); or
(ii) to determine any question arising by virtue of paragraph (a) or (b) of section 2(1),

if it held the information to which the request relates; but

- (b) the authority does not hold that information,

it must, within the time allowed by or by virtue of section 10 for complying with the request, give the applicant notice in writing that it does not hold it.

Scottish Information Commissioner

Kinburn Castle
Doubledykes Road
St Andrews, Fife
KY16 9DS

t 01334 464610

f 01334 464611

enquiries@itspublicknowledge.info

www.itspublicknowledge.info